Hereford & Worcester Fire Authority Audit and Standards Committee 29 July 2020

Report of the Head of Operational Support

Strategic Risk Register – Annual Update

Purpose of report

1. To provide the Audit and Standards Committee with an annual update on the Strategic Risk Register.

Recommendation

It is recommended that the Committee note the contents of this report.

Background

- 2. Following the Worcestershire Internal Audit risk management audit (review) undertaken in December 2018, the revised Strategic and Departmental Risk Registers and supporting management systems have now been embedded into HWFRS and complete the audit recommendations.
- 3. Department Heads are responsible for the completion of a quarterly risk register review, with support from the Emergency Planning and Resilience Officer (EPRO).
- 4. The Strategic Risk Register (SRR) is reviewed at a Senior Management Board (SMB) meeting at the end of each quarter and is collectively owned by SMB.
- 5. The Risk Management Policy is published as a Service Policy Instruction (SPI) which is in place for recording strategic high level risks within the Authority. These are usually identified through an escalation process within the departmental risk registers.
- 6. The Risk Management Policy was last reviewed in April 2017 and was due for review in April 2020. The Service has also procured the guidance for the ISO standard 31000/2018 and IEC 31010/2019 for corporate risk management; however due to Covid-19 response and recovery work, this review (which will incorporate the ISO standards) has been postponed and it is planned to be reviewed by Quarter 4 2020/2021.
- 7. The overall objective of the risk management strategy is to ensure that the Authority identifies strategic risks and applies the most appropriate and cost effective control mechanisms to manage those risks wherever possible. It also provides a robust audit trail for how the Service has considered and mitigated those risks, should an issue be subject to scrutiny.
- 8. Identified risks should normally either be eliminated or reduced to an acceptable level, with systems in place to monitor and report against this. All risks at each level are evaluated by the responsible manager for that area, normally a Department

Head. The residual risk after control measures have been implemented, where possible, is then recorded in the risk assessment.

- 9. The SRR is the overarching document that looks at the highest impact risks. The highest and/or most prevalent risks can be elevated to the SRR as appropriate, through the discussion held at SMB as a standard quarterly agenda item.
- 10. These quarterly reviews meet the requirements of the Audit and Standards Committee's requirement to monitor and review the Authority's risk management arrangements.

Strategic Risk Register

- 11. The purpose of strategic risk management is to effectively identify risks to the success of the organisation and put effective control measures in place to mitigate their impacts. An example of strategic risk management of risk could be the planning and monitoring of the impact of industrial disputes at both local and national levels across several Representative Bodies. To mitigate these risks to the Service there are control measures in place, such as a robust and well exercised Business Continuity Plans (BCPs) alongside monitoring with West Mercia Local Resilience Forum (WMLRF), national partners and regular meetings with all the appropriate Representative Bodies.
- 12. WMLRF is a multi-agency group comprising bodies within West Mercia such as Local Authorities, national and local health agencies, the three emergency services and the Environment Agency. The purpose of the LRF is to ensure effective delivery of the duties of the Civil Contingencies Act (CCA) 2004. This requires partner agencies to co-ordinate resources so they can respond effectively when incidents do occur. The LRF acts not only as a reliable conduit for information on pending risks providing a multi-agency planning forum, but also assists in testing and responding to the type of events that are likely to affect our communities and pose challenging business continuity issues for the Fire and Rescue Service.
- 13. Each Strategic risk has either a BCP or policy linked to the risk, these plans or policies provide control measures and steps to mitigate against those risks, eg. dealing with the death of a member of staff, severe weather, pandemic illness, fuel shortages, etc. Policies are reviewed approximately every three years.
- 14. The Business Continuity Policy, approved by SMB and published in May 2019, outlines the requirements of Business Continuity Plans (BCPs). The policy requires Strategic level BCPs to be reviewed every two years, or after a business continuity event.
- 15. The National Threat Level SPI is supported by the new BCP, published in August 2019. This provides guidance on how and what the Service needs to consider when the threat level changes within the UK, or locally.
- 16. The overall responsibility for ensuring risks are managed effectively lies with the Authority as professionally advised by Officers. The live SRR outlines to Members the risk scoring for both likelihood and impact of each identified risk. It also reflects the National Security and Risk Assessment 2019 which is intended to capture the

range of emergencies that may have an impact on all, or significant parts, of the UK as well as internal risks. The National Security and Risk Assessment 2019 informs the Community Risk Register held by the WMLRF Risk Assessment Working Group and is recognised in the Service's SRR. From a Service perspective, the SRR also acknowledges departmental, project and partnership risks. SMB also consider emerging local risks from the Local and Community Risk Registers within the Local Resilience Forum which may become strategic risk register issues in the future.

Conclusion/Summary

- 17. The Strategic Risk Register and Departmental Risk Registers are a method for continual monitoring and reviewing the services risks by SMB and middle managers informing the service's objectives and business goals overtime.
- 18. The Authority's Strategic Risk Register is formally reported to Members annually, with significant changes being reported to the Audit and Standards Committee in a risk update.

Corporate Considerations

Resource Implications (identify any financial, legal, property or human resources issues)	N/A
Strategic Policy Links (identify how proposals link in with current priorities and policy framework and if they do not, identify any potential implications).	This report directly links to the authority requirement for risk management.
Risk Management / Health & Safety (identify any risks, the proposed control measures and risk evaluation scores).	As above.
Consultation (identify any public or other consultation that has been carried out on this matter)	N/A
Equalities (has an Equalities Impact Assessment been completed? If not, why not?)	N/A

Supporting Information

Appendix 1 – Summary of the Strategic Risk Register 2019/20

Summary of the Strategic Risk Register

Note: reviews last updated Feb 2020; the final Q4 2019/2020 review of the SRR has not been recorded due to the impact of Covid 19, therefore the scores below reflect risk assessment to Dec 2019.

The full details of the register are available.

Strategic risk code	Consequences	Description of actions already taken or controls in place to mitigate the risk.	Residual score (Feb 2020)
SRR1 A widespread event or situation that leads to a significant loss of workforce in the workplace	Inability to deliver core purpose and over a longer term the inability to maintain core systems and/or deliver Service infrastructure and obligations (e.g. financial, legislative, departmental such as Fleet and ICT)	 All Actions here are generic that are elaborated upon in the sub risks specific to this category. 1. Business Continuity Plans as outlined in the specific sub risks below. 2. Section 13/16 agreements that will mitigate a certain loss of workforce 3. Temporary Staffing arrangements 4. National Guidelines 5. Meetings with relevant stakeholders or Rep Bodies 	9 Medium
SRR1A Major ill health epidemic affecting service levels	Loss of a percentage of front line and/or support staff resulting in a reduction or loss in the ability to deliver the service that Hereford and Worcester Fire and Rescue Service provides, including but not exhaustive to Prevention and Service Delivery	 Business Continuity Plans including pandemic influenza and severe weather plans. NHS prioritisation of specific emergency service workers allows selective members of staff to be immunised. Temporary staff arrangements either from temp agencies (support staff) or national brigades. Section 13/16 agreements that are in place 	9 Medium
SRR1B Severe weather event(s) affecting service delivery	 Loss of a percentage of staff due to several factors including but not exhaustive to: a) Inability for staff to travel into work b) School closures leading to a reduction in service delivery 	 Business Continuity Plans to deal with severe weather and flooding National mutual aid arrangements and Over The Border agreements between Fire and Rescue Services for Mutual Aid are in place (However, if severe weather is regionalised this may not be possible) 	6 Low
SRR1C Industrial disputes	 Strike action for an unknown period of time of a percentage of frontline and or support staff A period of action short of strike for an indefinite period of time which may result in a loss of extra activities such as but not including overtime. These may potentially result in an inability to provide services to the public as outlined in the FRSA 2004 	 Regular meetings with Representative Bodies to proactively maintain working relationships' National Guidelines Constant review of actions and guidelines Business Continuity Plan for Industrial Action National and Local Resilience Forum briefings Work with National Joint Council Industrial Action Management Group meetings and pre-planning A review of the impact of the decision of the judges' legal case on pensions. 	9 Medium
SRR1D Inability to recruit or retain key parts of the	An inability to deliver and maintain core functions and systems, and/or significant impact on service delivery	 Cover arrangements for stations if appliances are OTR. BCP for loss of key departments or 	9 Medium

workforce.	in core areas	 provisions for maintaining service provision. 3. Changes to Recruit training to create a more flexible approach to training to allow less impact on RDS Primary employment. 4. Section 13/16 agreements to facilitate service provision. 5. There is currently an ICT audit underway to review workloads and staffing. 	
SRR2 Continuous pressure of reductions in real terms of grants and/or other income affecting service delivery	 Unable to deliver the same level of service/ Reduction in service Having to source funding from elsewhere Potential redundancies/ voluntary redundancies 	 Good financial planning and horizon scanning for future developments in Budget constraints Strategic planning to ensure ground work is done to prepare for budget alterations rather than react. Vigilant to future implications through monitoring Senior Management Board team preplanning options Meeting the challenge workshops with all staff Integrated Risk Management Plan refers and Service streamlining. Note : Residual risk is the same as inherent risk because neither likelihood or impact are changed by the control measures HWFRS efficiency plan has now been submitted and confirmed by the Government. 	12 High
SRR2A Loss of Section 31 National Resilience grant	Loss of funding causes: 1) Removal of assets and capabilities provide for NR incidents. 2) Inability to utilise these assets in local response plans a reduction in the services ability to provide an operational response to Local and National Section 31 incidents. 3) Additional staff paid for through NR funding would become over establishment and require removal from Service establishment 4) Interim funding would be required to manage these posts to avoid redundancy.	 Amalgamation of the two separate units of USAR and Droitwich to create a combined fire and technical rescue team. Loss of posts via natural wastage. Explore the chance to reclaim finances through offering responses to other services. i.e. MOE for policy etc Reserve Funding 	8 Medium
SRR3 Death or serious injury of a member of staff whilst at work as a result of their work activities	 Impact on other employees carrying out similar duties (e.g. Driving) 2) Reputational loss Investigations and legal proceedings and prosecutions. Financial implications of claims Departmental resilience issues 	 Professional training standards & Role maps being developed and maintained High quality of training in work related activities and quality PPE provision when required Robust Health and Safety Arrangements (Policies and Training in place) with current and up to date Risk Assessments for all work based activities. Procedures in place for dealing with a range of generic work based activities Legislation and Governance National, Regional and Local Frameworks Risk Management Asset Management Internal Assurance 	8 Medium

SRR3A	Archived (30 July 2019) and retained		
UNIGA	as own risk – SRR9		
SRR3B	Archived (30 July 2019) and retained as own risk – SRR9		
SRR4 Significant changes to national policy which mean local reaction outside of planned work loads	1) Not correctly adhering to national policy which could mean that Hereford and Worcester Fire and Rescue Service are not fulfilling statutory or legal or moral duties, under one or more national policies.	 Horizon scanning through Chief Fire Officers Association, Local Government Association and other networks. Cultural acceptance of the need to be flexible. Limited reserves to use on unplanned or unforeseen work. Maintenance of local and regional 'decision influence' networks. 	12 High
SRR5 Wyre Forest Fire Station	Archived April 2017		
SRR6 Hindlip	Archived September 2018		
SRR7 Evesham Fire Station	Archived April 2017		
SRR8 Local or national loss of data and intelligence as a result of a cyber security attack	Currently Unknown	 cyber security patches always being updated 2) NSCC release warnings 3) ROCU training of SMB on cyber risks Attacks are dynamic and frequently evolving, being proactive is difficult. 	Risk Ratings Not Currently Decided, Training From ROCU Will Inform The Risk Decisions
SRR9 (was SRR3A) Death of a member of staff as a consequence of an operational incident	 Impact on other employees carrying out similar duties (e.g. BA wearing). Reputational loss Governmental and HSE scrutiny Investigations and legal proceedings and prosecutions. Financial implications of claims made Workforce loss of confidence in organisation Media Scrutiny 	 Professional training standards & Role maps being developed and maintained High quality operational equipment and Personal Protective Equipment alongside robust Health and Safety Arrangements (Policies and Training in place) Operational procedures and Standard Operating Procedures Firefighter Safety remaining the top Organisational objective Major Event Response Protocol in place and up to date Legislation and Governance National, Regional and Local Frameworks Risk Management Asset Management Internal Operational Assurance 	8 Medium
SRR10 (was SRR3B) Death or serious injury of Member of Public through Service activities	 Impact on other employees carrying out similar duties (e.g. Driving). Reputational loss Investigations, legal proceedings and prosecutions. Financial implications of claims made Departmental resilience issues 	 Professional training standards & Role maps being developed and maintained Risk management- Gap analysis - using past incidents to tailor training and development High quality operational equipment and Personal Protective Equipment Operational Procedures and Standard Operating Procedures being reviewed and adhered to Robust Health and Safety Arrangements including Policy and Training Major Event Response Protocol in place. Graded Response Policy 	12 High